

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

STEVEN DANIEL DEJARLAIS,
Petitioner,
v.
AUDREY KING, Warden, et al.,
Respondents.

Case No.: 15-cv-1005-BEN-MDD

**REPORT AND
RECOMMENDATION OF
UNITED STATES
MAGISTRATE JUDGE RE:
PETITION FOR WRIT OF
HABEAS CORPUS**

I. INTRODUCTION

This Report and Recommendation is submitted to United States District Judge Roger T. Benitez pursuant to 28 U.S.C. § 636(b)(1) and Local Civil Rule 72.1(c) of the United States District Court for the Southern District of California.

After reviewing the Petition (ECF No. 1), Respondent's Answer and Memorandum of Points and Authorities in support thereof ("Answer") (ECF Nos. 9, 9-1), supporting documents and pertinent

1 state court Lodgments, the Court **RECOMMENDS** the Petition be
2 **DENIED** for the reasons stated below.

3 **II. PROCEDURAL HISTORY**

4 **A. Federal Proceedings**

5 On May 4, 2015, Steven Daniel DeJarlais (“Petitioner”), a state
6 prisoner proceeding *pro se*, filed a Petition for Writ of Habeas Corpus
7 pursuant to 28 U.S.C. § 2254. (ECF No. 1). Petitioner sets forth three
8 claims: (1) there was insufficient evidence to sustain the finding he is a
9 sexually violent predator (“SVP”); (2) California’s Sexually Violent
10 Predator Act (“SVPA”) violates constitutional protections of due
11 process, double jeopardy, and the bar on *ex post facto* punishment; and
12 (3) the SVPA violates the constitutional guarantee of equal protection.
13 (ECF Nos. 1 at 43-54). On July 27, 2015, Respondent filed an Answer
14 and lodgments in support thereof.¹ (ECF Nos. 9, 10, 11, 12, 13).
15 Petitioner did not file a traverse.

16 **B. State Proceedings**

17 On April 4, 2011, the San Diego County District Attorney filed a
18 petition to civilly commit Petitioner as an SVP pursuant to California
19 Welfare and Institutions Code § 6600. (Lodg. No. 6 at 1). On October
20

21 ¹ Respondent misinterpreted the Petition to include two additional
22 claims that Petitioner raised in the Court of Appeal, but not in the
23 California Supreme Court: the SVPA is void for vagueness and the trial
24 court made a reversible error in oral instruction of CALCRIM 224.
25 (ECF No. 9-1 at 3). Petitioner explains the grounds for relief raised are
in the “addendum” to the Petition. (ECF No. 1 at 8). The addendum
attached does not raise the vagueness or CALCRIM 224 grounds for
relief. *Id.* at 15.

1 19, 2012, a jury found the petition to be true, and the court committed
2 Petitioner to the California Department of Mental Health for an
3 indeterminate period. (*Id.*).

4 On November 5, 2012, Petitioner timely appealed. *Id.* On April
5 4, 2014, the California Court of Appeal affirmed the trial court's
6 judgment. (Lodg. No. 8 at 17). Petitioner timely filed a petition for
7 review with the California Supreme Court. (Lodg. No. 9). On June 18,
8 2014, the California Supreme Court denied Petitioner's petition for
9 review. (Lodg. No. 10).

10 **III. STATEMENT OF FACTS**

11 “[A] determination of a factual issue made by a State court shall
12 be presumed to be correct.” 28 U.S.C. § 2254(e)(1). Petitioner has the
13 “burden of rebutting the presumption of correctness by clear and
14 convincing evidence.” *Id.*; *see Jeffries v. Wood*, 114 F.3d 1484, 1499
15 (9th Cir. 1997) (stating that federal courts are required to “give great
16 deference to the state court’s factual findings.”), *overruled on other*
17 *grounds by Lindh v. Murphy*, 521 U.S. 320 (1997). Accordingly, the
18 following facts are taken from the California Court of Appeal’s opinion:

19 [Petitioner] stipulated he was convicted of two
20 qualifying offenses: raping K.S. in 1994, and raping M.K. in
21 1996. Additionally, based on a 1990 incident, he pleaded
22 guilty to corporal injury to his spouse, T.D. In 1990, he
pleaded guilty to corporal injury to his cohabitant, D.G.

23 [Petitioner] was paroled from prison in 2004, and met
24 his next victim, J.G., in May 2005. One month after
knowing her, he proposed marriage. J.G. soon learned about
25 [Petitioner’s] criminal history on the Internet. Therefore,
around July 22, 2005, she first told [Petitioner] she was

1 ending the relationship. But [Petitioner] pressured her into
2 meeting two more times in July 2005. On August 5, 2005,
3 J.G. agreed to have sex with [Petitioner] one last time. The
4 next day, he went to her house uninvited, and she told him
5 not to visit her home anymore. On August 10, 2005,
6 [Petitioner] telephoned J.G., saying he was waiting at her
7 apartment and wanted to talk to her. In her apartment
8 building's parking area, he grabbed her, shoved her against
9 a car, and refused to let her leave, saying he loved her and
10 wanted to marry her. J.G. told him to leave her alone
11 because she wanted to end the relationship. The next night
12 at about 11:00 p.m., [Petitioner] climbed through J.G.'s
13 apartment window, grabbed her and covered her mouth with
14 his hand. She was afraid to cry because her children were
15 home and she was concerned about what he might do to
16 them. [Petitioner] was drinking alcohol, and five or six
17 times pretended to kiss her but forced alcohol into her
mouth. She became dizzy and vomited. Afterwards,
[Petitioner] forcibly had sex with her three times, and
remained in her room until 8:00 a.m. the next day. At some
unspecified subsequent date, police found [Petitioner]
lurking outside J.G.'s apartment, and he fled in his vehicle,
hitting a police officer. He was convicted of reckless driving,
felony evasion of a law enforcement officer, and violation of
parole, and sentenced to seven years in prison.

18 *Prosecution Experts*

19
20 Psychologist Timothy Salz testified that [Petitioner]
21 suffered from paraphilia not otherwise specified and
22 antisocial personality disorder, noting that [Petitioner] had
23 repeatedly committed sexual offenses against his female
24 sexual partners after they rejected him. Dr. Salz explained
25 that [Petitioner's] history of violence started when he was
ten years old and continued even after he had been convicted
and incarcerated for sexual offenses, and while he was
released on parole or probation.

1 Dr. Salz testified in reference to the SVPA (§ 6600,
2 subd. (e)): "Okay. So this to me is the key feature to this
3 case. So the statute defines 'predatory' as an act directed
4 towards a stranger, an acquaintance—a stranger, a casual
5 acquaintance with whom no *substantial* relationship exists
6 or an individual with whom a relationship has been
7 established or promoted for the primary purpose of
8 victimization." (Emphasis added.) In light of the statutory
9 definition, Dr. Salz testified at length regarding his
10 conclusion that a "substantial" and well-founded risk existed
11 that [Petitioner] would commit a predatory sexual act if he
12 were released into the community: "Unfortunately, neither
13 the statute nor any of the legal cases that I know about or
14 any of the consultants that I consulted with about on this
15 were able to give any real solid—real clear guidance as to
16 what constitutes a 'substantial' relationship. [¶] So I looked
17 it up in the dictionary. . . . You get words like, 'of or having
18 substance. Real, actual, true, not imaginary, strong, solid,
19 firm, considerable, ample, of considerable worth or value,
20 important."

21 Dr. Salz analyzed [Petitioner's] relationships with each
22 victim and concluded that except for his marital
23 relationship, the others were not substantial. D.G. was a
24 stripper or escort. [Petitioner] raped her after he caught her
25 in bed with another man. K.S.'s husband was overseas
during her approximately one-year relationship with
[Petitioner]. When K.S.'s husband returned home, she
sought to end her relationship with [Petitioner], who raped
her. During [Petitioner's] two-year relationship with M.K.,
she was living with her husband. One day, as M.K. came
home, [Petitioner] was wearing a mask and surprised her in
her yard, where he raped her.

26 Dr. Salz testified regarding [Petitioner's] relationship
27 with J.G.: "So they had been dating for, I guess, it turned
28 out—in my report I wrote one month. It turns out it was
29 actually a couple of months. After they were seeing each
30 other for a month, he asked her to marry him. She kind of

went ‘Whoa, this is a little odd.’ She wasn’t thinking the relationship was that substantial. [Otherwise] she wouldn’t have questioned him asking her to marry him.” Dr. Salz concluded [Petitioner’s] relationships were “intensely sexual relationships as opposed to . . . substantial relationships,” noting that [Petitioner] had told a defense psychologist, “All of our relationships were built on sex. It was only physical. I thought if we would have sex, they wouldn’t leave me.”

Dr. Salz clarified, “But the real question is, is [Petitioner] likely to commit a predator [sic] offense in the future. So the question becomes how well does he have to know someone before he would rape them, and I would suggest it doesn’t have to be that well. [¶] I can certainly imagine [Petitioner] going to a bar—I mean, he obviously can be very charming, and women are clearly attracted to him—and taking a woman home. How many days or weeks would he have to know her before she rejected him, and he would rape her? I don’t think it would take that many days or weeks. That’s the clear question.”

Psychologist Marianne Davis testified that [Petitioner] suffered from depressive disorder not otherwise specified, paraphilia not otherwise specified, and antisocial personality disorder. Regarding the paraphilia diagnosis, Dr. Davis stated “[Petitioner] didn’t rape just once. We have five victims here. Some are raped multiple times, and that’s highly significant in the literature [about paraphilic disorders].” Dr. Davis added, “ordinary men when faced with a partner who is in distress or crying or in pain, will lose their sexual arousal. They will not be able to maintain an erection with a distressed partner. [Petitioner] clearly, except in one case, was able not only to maintain an erection but sometimes achieve erection and ejaculation and then go back and do it two more times in the space of one night.”

Dr. Davis pointed out that [Petitioner] exhibited a pattern of sexual violence spanning 16 years: "He hurt [the victims] more than was necessary to get them to . . . submit . . . to having sex with him. That he hurt them after the fact

1 that he had sex with them.” Dr. Davis concluded [Petitioner]
 2 was likely to commit other sexually violent predatory acts.
 3 [Petitioner] told her that since going to prison he had
 4 learned how to monitor himself and believed he was no
 5 longer as overpowering and aggressive as before. But that
 6 comment was a “red flag” to Dr. Davis, indicating
 7 [Petitioner] had “limited insights” regarding his mental
 8 disorder. Dr. Davis also stated that although [Petitioner]
 9 had completed an advanced anger management program in
 10 the past, he was subsequently paroled then reoffended
 11 against J.G. He also later violated prison rules by engaging
 12 in disruptive, violent conduct.

13 Dr. Davis, referring to J.G., concluded: “If [Petitioner]
 14 is] willing to start stalking a woman and behaving this way
 15 to her when he’s only known her a month, I think that he
 16 could just as easily get out and do that to someone he’s only
 17 known for a week. . . . That, to my mind, you, know, we’re
 18 getting narrower and narrower in terms of our time frame,
 19 and how long it is before he victimizes a woman.”

20 On redirect examination, Dr. Davis was asked, “Now,
 21 the fact that [Petitioner and J.G.] knew each other for
 22 whether it was one month, two months, or three months,
 23 does that make a difference into [sic] your analysis on
 24 whether he’s likely in the future to be at risk for committing
 25 another sexual offense that’s predatory?” Dr. Davis replied,
 “No, it doesn’t; that he—they had actually known each other
 longer than I knew from the original documents I was given
 did not leave [sic] me to change my opinion on that.”

20 *Defense Experts*
 21

22 Psychologist Mary Jane Alumbaugh testified that
 23 based on her interviews with [Petitioner] and her document
 24 review, he manifested “antisocial behavior” and “sexual
 25 abuse of an adult.” She clarified she did not regard either
 condition as a “treatable diagnosable disorder,” but used
 those terms descriptively. Dr. Alumbaugh did not find that

1 [Petitioner] was likely to engage in predatory sex crimes,
2 commenting that he had not done so in the past.

3 Defense counsel asked Dr. Alumbaugh to explain the
4 basis of [Petitioner's] sexual crimes. She replied that as a
5 child, [Petitioner] saw his father inflict domestic violence on
6 his mother. Moreover, [Petitioner] was twice sexually
7 abused as a child. Dr. Alumbaugh concluded: "It is a
8 combination of the modeling behavior of the violence in an
9 intimate relationship and a combination layered on, a role
10 model that was violent and he learned violence in the home
11 modeling, and this kind of basic instability within the
12 context of a relationship that when he is threatened with
13 abandonment or separation, it triggers all of this. It just
14 pulls the plug on this to be violent, to be sexual, because of
15 the sexual abuse, and [the victim] will stay with [Petitioner].
16 [¶] [His sexual violence] is only triggered within the context
17 of separation. I think what I want to say is on the outside
18 [Petitioner] looks like this big tough guy. Internally there's
19 a whole lot of the little boy left that doesn't want to be left,
wants to protect his mom, wants to keep his mom with him,
and doesn't know what to do but act violently like dad did."

20 Psychologist Lisa Jeko testified that [Petitioner]
21 committed sexual abuse of an adult, and had antisocial
22 personality disorder with narcissistic traits. She did not
23 diagnose him with paraphilia. Dr. Jeko did not find that
24 [Petitioner's] prior sexual offenses were predatory nor
believe that he would engage in future predatory sexual
25 offenses.

26 Both prosecution and defense experts who
27 administered an actuarial instrument called the Static-99-R
28 to determine [Petitioner's] likelihood of engaging in sexually
29 violent predatory behavior gave him a score of six, which
30 puts him in the high risk range for reoffending. Both
31 prosecution and defense experts also administered the PCL-
32 R Hare psychopathy checklist to determine [Petitioner's]
33 level of personality disorder, and he scored between 27 and
34 30, which is considered in the high range for psychopathy.

1 Dr. Davis concluded this score indicates, “[Petitioner] is
 2 undeterred by consequences and that he’s highly
 3 manipulative and can be very charming . . . making it much
 4 more likely that he’ll be able to entice another woman into a
 relationship with him.”

5 (Lodg. No. 8 at 2-8).

6 **IV. STANDARD OF REVIEW**

7 Title 28, U.S.C. § 2254(a) provides the scope of review for federal
 8 habeas corpus claims:

9 The Supreme Court, a Justice thereof, a circuit judge, or a
 10 district court shall entertain an application for a writ of
 11 habeas corpus in behalf of a person in custody pursuant to
 12 the judgment of a State court only on the grounds that he is
 13 in custody in violation of the Constitution or laws or treaties
 14 of the United States.

15 As amended by the Anti-Terrorism and Effective Death Penalty
 16 Act of 1996 (“AEDPA”), Pub. L. No. 104-132, 110 Stat. 1214, 28 U.S.C.
 17 § 2254(d) provides:

18 (d) An application for a writ of habeas corpus on behalf of a
 19 person in custody pursuant to the judgment of a State court
 shall not be granted with respect to any claim that was
 adjudicated on the merits in State court proceedings unless
 the adjudication of the claim –

20 (1) resulted in a decision that was contrary to, or
 21 involved an unreasonable application of clearly
 22 established Federal law, as determined by the
 23 Supreme Court of the United States; or

24 (2) resulted in a decision that was based on an
 25 unreasonable determination of the facts in light of the
 evidence presented in the State court proceeding.

1 Clearly established federal law “refers to the holdings, as
2 opposed to the dicta, of [the United States Supreme] Court’s decisions .
3 . . .” *Williams v. Taylor*, 529 U.S. 362, 412 (2000). A state court’s
4 decision may be “contrary to” clearly established Supreme Court
5 precedent “if the state court applies a rule that contradicts the
6 governing law set forth in [the Court’s] cases” or “if the state court
7 confronts a set of facts that are materially indistinguishable from a
8 decision of [the] Court and nevertheless arrives at a result different
9 from [the Court’s] precedent.” *Id.* at 404-06.

10 A state court decision may involve an “unreasonable application”
11 of Supreme Court precedent “if the state court identifies the correct
12 governing legal rule from this Court’s cases but unreasonably applies
13 it to the facts of the particular state prisoner’s case.” *Williams*, 529
14 U.S. at 407. An unreasonable application may also be found “if the
15 state court either unreasonably extends a legal principle from
16 [Supreme Court] precedent to a new context where it should not apply
17 or unreasonably refuses to extend that principle to a new context
18 where it should apply.” *Id.*; *Wiggins v. Smith*, 539 U.S. 510, 520
19 (2003); *Clark v. Murphy*, 331 F.3d 1062, 1067 (9th Cir. 2003).

20 An unreasonable application of federal law requires the state
21 court decision to be more than incorrect or erroneous. *Lockyer v.*
22 *Andrade*, 538 U.S. 63, 76 (2003). Instead, the state court’s application
23 must be “objectively unreasonable.” *Id.* In order to satisfy §
24 2254(d)(2), a federal habeas petitioner must demonstrate that the
25 factual findings upon which the state court’s adjudication of his claims

1 rests, assuming it rests upon a determination of facts, are objectively
2 unreasonable. *Miller-El v. Cockrell*, 537 U.S. 322, 340 (2003). Even if
3 a petitioner can satisfy § 2254(d), the petitioner must still demonstrate
4 a constitutional violation. *Fry v. Pliler*, 551 U.S. 112, 119-22 (2007);
5 *Frantz v. Hazey*, 533 F.3d 724, 735-36 (9th Cir. 2008) (en banc).

6 Petitioner presented all of his claims raised in his federal habeas
7 Petition to the state trial, appellate and supreme courts in direct
8 review. (Lodg. Nos. 8, 9). The appellate court denied Petitioner's
9 claims on the merits. (Lodg. No. 8).

10 **V. DISCUSSION**

11 **A. Claim 1: Insufficiency of Evidence**

12 **1. Relevant Background**

13 The SVPA permits indeterminate civil commitment of SVPs.
14 CAL. WELF. & INST. §6600. The prosecution must prove that: "(1) the
15 person was convicted of a sexually violent offense against one or more
16 victims; (2) the person suffers from a current diagnosed mental
17 disorder affecting his volitional or emotional capacity; and (3) the
18 disorder makes the person a danger to the health and safety of others
19 in that it was likely that he will engage in sexually violent predatory
20 criminal behavior." (Lodg. No. 6 at 10) (citations omitted). Predatory
21 is defined as "an act [that] is directed toward a stranger, a person of
22 casual acquaintance with whom no substantial relationship exists, or
23 an individual with whom a relationship has been established or
24 promoted for the primary purpose of victimization." CAL. WELF. &
25 INST. §6600(e).

1 **2. Summary of Arguments**

2 Petitioner contends there was insufficient evidence to support
 3 the finding that he is an SVP. (Lodg. 9 at 29). Petitioner concedes
 4 that the SVPA does not require his previous acts be predatory and only
 5 requires that a likelihood exists that his future acts will be predatory.
 6 (*Id.* at 30). He argues that because he had substantial relationships
 7 with each of the victims it is unreasonable to conclude he would
 8 engage in predatory behavior. (*Id.*). Petitioner explains, “to infer
 9 predatoriness from non-predatory offenses, requires something more,
 10 to suggest the likelihood of future predatory offenses,” and that
 11 “‘something more’ is absent” from the case. (*Id.*).

12 Respondent argues that this Court may not disagree with a
 13 California Court of Appeal decision regarding a state law claim, such
 14 as this question regarding the SVPA. (ECF No. 9-1 at 15).

15 Respondent argues that upholding the finding that Petitioner is an
 16 SVP means the statutory requirement of predatoriness, as defined by
 17 the SVPA, was met. (*Id.*)

18 **3. Legal Standards**

19 Under California law, the test for sufficiency of evidence to
 20 support a commitment under the SPVA is the same test for sufficiency
 21 of evidence to support a criminal conviction. *People v. Mercer*, 70 Cal.
 22 App. 4th 463, 466 (1999). The court must “review the entire record in
 23 the light most favorable to the judgment to determine whether
 24 substantial evidence supports the determination below.” *Id.* (citing
 25 *People v. Johnson*, 26 Cal. 3d 557, 576-578 (1980)). To be substantial,

1 evidence must be “of ponderable legal significance . . . reasonable in
 2 nature, credible and of solid value.” *Johnson*, 26 Cal. 3d at 576 (citing
 3 *Estate of Teed*, 112 Cal. App. 2d 638, 644 (1952)). The court “may not
 4 redetermine the credibility of witnesses, nor reweigh any of the
 5 evidence, and must draw all reasonable inferences, and resolve all
 6 conflicts, in favor of the judgment.” *People v. Poe*, 74 Cal. App. 4th
 7 826, 830 (1999) (citing *Mercer*, 70 Cal. App. 4th at 466).

8 The California Supreme Court explained that the SVPA “does
 9 not prohibit the trier of fact at the trial, in deciding whether the
 10 defendant is likely to commit sexually violent acts upon release, from
 11 taking into account past acts of sexual violence, even if the victims
 12 were not strangers, casual acquaintances, or persons cultivated for
 13 victimization.” *People v. Torres*, 25 Cal. 4th 680, 686 (2001).

14 California’s sufficiency of evidence standard is the same under
 15 federal due process clauses. *People v. Berryman*, 6 Cal. 4th 1048,
 16 1082-83 (1993). Under clearly established federal law, the question is
 17 “whether, after viewing the evidence in the light most favorable to the
 18 prosecution, any rational trier of fact could have found the essential
 19 elements . . . beyond a reasonable doubt.” *Jackson v. Virginia*, 443
 20 U.S. 307, 319 (1979); *see Johnson v. Louisiana*, 406 U.S. 356, 362
 21 (1972).

22 **4. Analysis**

23 Viewing the evidence in the light most favorable to the
 24 prosecution shows a rational trier of fact could have found the evidence
 25 against Petitioner was sufficient to prove a substantial likelihood he

1 would engage in future predatory acts. As stated by the California
2 Court of Appeal:

3 As noted, the record evidence supports the finding that
4 [Petitioner] is likely to commit a predatory sexual offense if
5 he is released to the community: Three psychologists,
6 including a defense expert, testified that [Petitioner] scored
7 high on the actuarial instrument used to measure just such
8 a likelihood. Further, [Petitioner] was incarcerated and
9 released on parole on different occasions, and was not
10 deterred from committing sexual offenses. Dr. Davis
11 testified in reference to the J.G.'s case that the time between
12 when [Petitioner] meets a woman and victimizes her is
13 narrowing. Dr. Davis also noted [Petitioner] had not
14 acquired sufficient insight into his violent behavior. As
15 noted, Dr. Salz correctly identified the statutory requirement
16 and testified regarding [Petitioner's] likelihood of
17 committing a violent sexual act with a stranger. The
18 discussion regarding whether [Petitioner's] past relations
19 were substantial did not affect the analysis regarding the
20 specific question of future offenses.

21 [Petitioner] also argues, "Two defense experts said
22 [Petitioner] was simply showing his sociopathic traits in
23 raping the victims, like any domestic abuser or criminal
24 might do. Neither saw evidence [Petitioner] was aroused by
25 his victims' lack of consent, as opposed to being oblivious of
it." However, in light of the substantial evidence supporting
the jury's finding and the applicable standard of review, it is
immaterial that defense experts reached a different
conclusion. It is also unavailing that Dr. Salz used a
dictionary to define the word "substantial," which appears in
the SVPA. As noted, Dr. Salz correctly set forth the SPVA's
requirement that he find [Petitioner] would commit future
predatory sexual acts. "The credibility of the experts and
their conclusions [are] matters [to be] resolved . . . by the
[trier of fact]" and '[w]e are not free to reweigh or reinterpret

1 [that] evidence.”” (*People v. Poulson* (2013) 213 Cal.App.4th
2 501, 518.)

3 (Lodg. No. 8 at 12-13).

4 Three psychologist experts testified Petitioner tested high on the
5 actuarial instrument used to measure likelihood of recidivism. (*Id.*).
6 Additionally, Petitioner has a history of reoffending while on parole,
7 evincing that serving a prison sentence did not deter him from
8 committing sexual offense based crimes. (*Id.*). One expert recognized
9 that Petitioner’s relationships with women have been decreasing in
10 length before he commits a sexual offense against them. (*Id.*). Based
11 on this evidence, a rational jury could reasonably find Petitioner is
12 substantially likely to commit future predatory acts.

13 The California Court of Appeal did not unreasonably apply
14 clearly established federal law to Petitioner’s sufficiency of evidence
15 claim by determining there was a substantial likelihood he would
16 engage in future predatory acts. Accordingly, the Court

17 **RECOMMENDS** claim (1) be **DENIED**.

18 **B. Claim 2: Due Process, Ex Post Facto, and Double Jeopardy**
19 **Violations**

20 **1. Statutory Background**

21 The California Court of Appeal summarized the relevant
22 background as follows:

23 *Applicable law*

24 *I. Statutory Background*

25 The SVPA provides for the involuntary civil
commitment of persons who, in a unanimous jury verdict

1 after trial, are found beyond a reasonable doubt to be SVP's.
 2 (CAL. WELF. & INST. §§ 6603(e)&(f), 6604.) The term
 3 “[s]exually violent predator” means a person who has been
 4 convicted of a sexually violent offense against one or more
 5 victims and who has a diagnosed mental disorder that
 6 makes the person a danger to the health and safety of others
 7 in that it is likely that he or she will engage in sexually
 8 violent criminal behavior.” (CAL. WELF. & INST. § 6600(a)(1).) As originally enacted, the SVPA provided for a two-year
 9 commitment term. The SVPA now provides for an
 indeterminate term of confinement for persons who are
 found to be SVPs. (*People v. Shields* (2007) 155 Cal.App.4th
 559, 562-563; §§ 6604, 6604.1.)

10 The Department [of Mental Health] is required to
 11 review the mental condition of a committed SVP at least
 12 annually, and the court may appoint an expert or the
 13 committed person may retain one. (§ 6604.9(a).) If the
 14 Department concludes the committed individual no longer
 15 meets the requirements of the SVPA, or that conditional
 16 release is appropriate, it must authorize the filing of a
 17 petition for release by the committed individual. (§
 18 6604.9(b)&(d).) After a probable cause hearing, if the court
 19 determines that the petition has merit, the committed
 20 person is entitled to a trial, with all constitutional
 21 protections as provided at the initial commitment hearing.
 22 At the trial, if the state opposes the petition, it must prove
 23 beyond a reasonable doubt that the committed individual
 24 remains an SVP. (§ 6605(a)(2)&(3).) If the trier of fact finds
 25 in the committed person's favor, the person must be
 unconditionally released and discharged. (§ 6605(b).)

(Lodg. No. 8 at 9-10).

2. Summary of Arguments

Petitioner asserts that California's SVPA violates: (1) federal due process by placing the burden on an SVP to prove he is no longer an

1 SVP in order to terminate his commitment; (2) the *ex post facto clause*
2 because it is punitive; and (3) federal double jeopardy because an
3 indefinite commitment with the burden placed upon him to prove he
4 no longer qualifies as an SVP means the SVPA is punitive. (Lodg. No.
5 9 at 38). Respondent states that the California Court of Appeal
6 reasonably and properly applied controlling law when denying those
7 claims based on both California Supreme Court and United States
8 Supreme Court precedent. (ECF No. 9-1 at 17).

9 **3. Legal Standards**

10 **a. Due Process**

11 Civil commitment does not violate the due process clause if there
12 is proof of dangerousness coupled with proof of some additional factor,
13 such as a mental illness or abnormality. *People v. McKee*, 47 Cal. 4th
14 1172, 1188 (2010) (citing *Kansas v. Hendricks*, 521 U.S. 346, 357
15 (1997)). Additionally, requiring the committed person to prove they no
16 longer meet the civil commitment requirements does not violate due
17 process. *Id.* at 1191 (citing *Jones v. United States*, 463 U.S. 354, 367
18 (1983)).

19 **b. *Ex Post Facto* and Double Jeopardy**

20 The *ex post facto clause* provides: “No state shall . . . pass any . . .
21 ex post facto law” U.S. CONST. art. I, § 10. It prohibits laws which
22 “retroactively alter the definition of crimes or increase the punishment
23 for criminal acts.” *Collins v. Youngblood*, 497 U.S. 37, 43 (1990). If an
24 act is not punitive, it is not within the scope of the *ex post facto clause*.
25 See *McKee*, 47 Cal. 4th at 1194 (citing *Hendricks*, 521 U.S. at 363-64).

1 The double jeopardy clause provides: “Nor shall any person be
2 subject for the same offence to be twice put in jeopardy of life or limb.”
3 U.S. CONST. amend. V. The Court has interpreted the double jeopardy
4 clause to prohibit “punishing twice, or attempting a second time to
5 punish criminally, for the same offense.” *Witte v. United States*, 515
6 U.S. 389, 396 (1995). If an act is civil, and not punitive, it cannot be
7 considered violative of the double jeopardy clause. *Hendricks*, 521 U.S.
8 at 369.

9 **4. Analysis**

10 **a. Due Process**

11 In *Taylor*, the Ninth Circuit explained in regards to due process
12 that “the Supreme Court has not definitively addressed the
13 constitutionality of release procedures that place the burden of proof
14 upon the individual challenging continued commitment.” *Taylor v.*
15 *San Diego Cty.*, No. 12-55030, 2015 U.S. App. LEXIS 16002, at *21
16 (9th Cir. Sept. 9, 2015). In a federal habeas petition, “where there is
17 no clearly established federal law, the state court cannot be deemed
18 unreasonable.” *Id.* at *21 (citing *Glebe v. Frost*, 135 S.Ct. 429, 431
19 (2014)). The court concluded that the California Court of Appeal did
20 not unreasonably apply federal law in denying a due process claim on
21 the SVPA. *Id.* at *22.

22 Petitioner asserts the same due process argument as in *Taylor*.
23 (Lodg. No. 9 at 38). The Court of Appeal found the SVPA did not
24 violate the federal Constitution’s due process clause. (Lodg. No. 8 at
25 15). Here, as in *Taylor*, the California Court of Appeal did not

1 unreasonably apply federal law in denying Petitioner's due process
2 claim.

3 **b. *Ex Post Facto* and Double Jeopardy**

4 The United States Supreme Court found that a Kansas statute
5 similar to California's SVPA did not violate the Constitution's double
6 jeopardy prohibition or its ban on *ex post facto* lawmaking because
7 Kansas' Sexually Violent Predator Act does not impose punishment.
8 *See Hendricks*, 521 U.S. at 370-71.

9 If the SVPA is a civil statute and does not impose criminal
10 punishment, there is no *ex post facto* or double jeopardy violation.
11 Determining whether a statute is criminal or civil is a question of
12 statutory construction. *Hendricks*, 521 U.S. at 361. In doing so, the
13 court looks to whether a civil proceeding was intended and whether
14 the "statutory scheme [is] so punitive either in purpose or effect as to
15 negate [the State's] intention to deem it civil." *Id.* (citations omitted).

16 California's SVPA is not punitive. First, it was intended to be a
17 civil proceeding. The Act is located within the Welfare and
18 Institutions code with other civil commitment procedures and not in
19 the Penal code. *Landau*, 214 Cal. App. 4th at 45. Facially, there is
20 nothing to suggest the legislature desired to create anything but a civil
21 commitment statutory scheme to protect the public from harm. *See*
22 *Hendricks*, 521 U.S. at 361. Second, the SVPA is not so punitive to
23 negate the State's intention to deem it a civil proceeding. The SVPA
24 restricts the freedom of a small segment of society to protect the public
25 from dangerously mentally ill persons. *People v. Landau*, 214 Cal.

1 App. 4th 1, 45 (2013). In the event the person no longer qualifies as an
 2 SVP, the person is entitled to release. *Id.* The SVPA does not violate
 3 the *ex post facto clause* or the double jeopardy clause.

4 Accordingly, the Court **RECOMMENDS** claim (2) be **DENIED**.

5 **C. Claim 3: Equal Protection Clause Violation**

6 Petitioner argues the SVPA “denies equal protection for a
 7 defendant confined within its provisions, as compared to defendants
 8 subject to other civil commitment schemes, who must periodically be
 9 assessed for danger, like Mentally Disordered Offenders, or those
 10 found not guilty by reason of insanity.” (Lodg. No. 9 at 39).

11 The Ninth Circuit in *Taylor* held that “the California Court of
 12 Appeal did not unreasonably apply clearly established federal law to
 13 [the petitioner’s] equal protection claim by determining that sexually
 14 violent predators are not similarly situated to other civilly committed
 15 offenders.” *Taylor*, 2015 U.S. App. LEXIS at *21-22. The court
 16 explained, “[s]exually violent predators are in a special category of
 17 civilly committed offenders because they have a demonstrated sexually
 18 violent criminal history and are mentally ill, thereby portending the
 19 likelihood of future sexually violent behavior. Given the nature of the
 20 harm they represent to themselves and the community, the state has
 21 an elevated interest in ensuring that they are identified, treated, and
 22 detained for as long as they meet the sexually violent predator
 23 criteria.” *Id.*

24

25

1 Petitioner's argument is identical to the equal protection
2 argument rejected by the Ninth Circuit in *Taylor*. Accordingly, the
3 Court **RECOMMENDS** claim (3) be **DENIED**.

4 **VI. CONCLUSION**

5 For the foregoing reasons, **IT IS HEREBY RECOMMENDED**
6 that the District Court issue an Order: (1) Approving and Adopting
7 this Report and Recommendation; and (2) **DENYING** Petitioner's
8 Petition for Writ of Habeas Corpus in its entirety.

9 **IT IS HEREBY ORDERED** that any written objections to this
10 Report must be filed with the Court and served on all parties no later
11 than October 30, 2015. The document should be captioned
12 "Objections to Report and Recommendation."

13 **IT IS FURTHER ORDERED** that any reply to the objection
14 shall be filed with the Court and served on all parties no later than
15 November 13, 2015. The parties are advised that the failure to file
16 objections within the specified time may waive the right to raise those
17 objections on appeal of the Court's order. *See Turner v. Duncan*, 158
18 F.3d 449, 455 (9th Cir. 1998).

19
20 **IT IS SO ORDERED.**

21
22 Dated: October 14, 2015



23
24 Hon. Mitchell D. Dembin
United States Magistrate Judge
25